



# Generating successful projects, developing and managing the project pipeline

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This training has been organised by EIPA-Ecorys-PwC under the Framework Contract Nr 2013.CE.16 B.AT 044. The opinions expressed are those of the contractor only and do not represent the EC's official position

## Successful projects:

- Operations that contribute to specific objectives and results of priority
- non-discriminatory; horizontal principles (equality, sustainable)
- delivered as agreed and respect rules

## Article 125, CPR

# Steps in the project pipeline (1)



- 1. Strategy, regional & thematic priorities, choice of programmes**
- 2. Priority axes, investment priorities, project possibilities**
- 3. Institutional structures, procedures, planning, timescales**
- 4. Publicity & information requirements and needs**
- 5. Developing project ideas, building partnerships**
- 6. Co-financing rates, financial packages**



# Steps in the project pipeline (2)



7. Project development and ex-ante appraisal of projects
8. Eligible expenditure
9. Applications and selection
10. Project delivery
11. Programme management & monitoring, control & audit
12. Indicators and evaluation; programme closure; programme cycle



# 1. Strategy, regional & thematic priorities, choice of programmes



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## 2. Priority axes, investment priorities, project possibilities



1. priority axes have investment priorities; financial allocations must be justified
2. investment priorities have specific objectives, expressed in terms of results
3. projects to follow the intervention logic
4. coordination between Funds: synergies within OP?

# 3. Institutional structures, procedures, planning, timescales

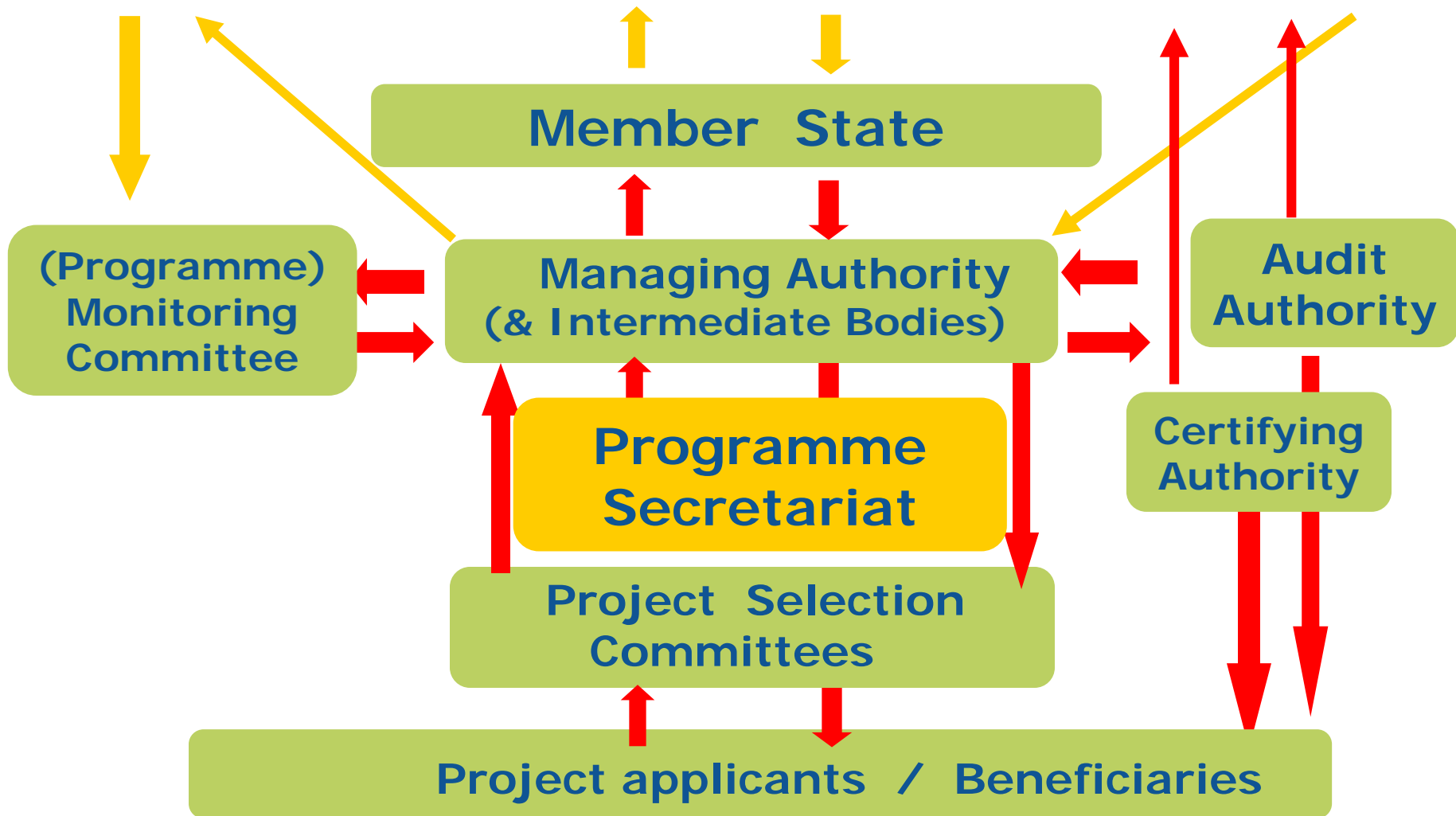


1. management structures →
2. cooperation between Ministries, and with regions
3. systems and procedures; good planning
4. institutional capacities: administration, public procurement , state aid rules, etc.

# Management Structure



**European Commission**





# 4. *Publicity and information requirements and needs*



1. rules and requirements
2. benefits of good publicity – are you reaching all stakeholders? Are they aware of the programme priorities? Do you know the potential beneficiaries?



- basic rules now in the **CPR**, and not just the Commission Implementing Regulation, enhancing their role
  - *inform potential beneficiaries of funding opportunities*
  - *each Member State to have a **single Cohesion policy portal or website** - how to access all OPs...timing of implementation...*
- ...and publishes a list of beneficiaries, with project information and finances, **updated, accessible, (multi-lingual)**
- programme launch ; annual event; plaques and billboards for projects; letterheads...
- Communication Strategy; Contact officer in network

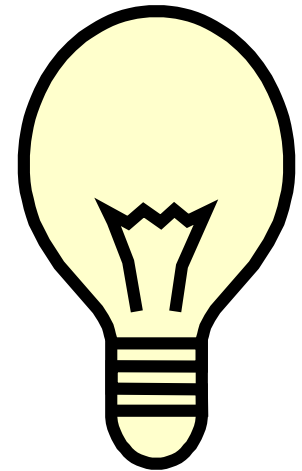
# 5. Developing project ideas, building partnerships



1. engaging stakeholders
2. Europe 2020 themes
3. encouraging the partnerships
4. types of agreement



- In order to bring partners together and generate ideas, the MA (IBs) should play an active role:
  - organise **targeted seminars**
  - encourage **Europe 2020 themes** / innovative approaches / ideas from the ground...
  - **scan** the market for potential projects, or
  - call for **pre-proposals** →
  - possibly create **"Project Advisory Groups"** for all stakeholders
  - play an active role as broker, especially in specific local areas



1. **Building wider support**, security, sustainability
2. **Roles**: who is needed to do what? Leader, decision-makers, financial input, institutional associations, agency links, target groups?
3. How to **select** partners? Type of search?
4. **Suitability of partners**: skills, capacity, experience, reputation?
5. **Type of agreement**: informal, contract, establish a new body?

# 6. Co-financing rates, financial packages



1. co-financing rates
2. state aid ceilings
3. finding the finance



# co-financing rates and ceilings (Art. 120, CPR)



- co-financing rate ceiling – by eligible region - is now set at the level of *priority axis, not programme* (85%-80%) (60%) (50%)
- priority axis **co-finance minimum is 20%**. These are effectively *averages* for the priority
- some exceptions to regional ceilings (+10%) where priority axis delivered through financial instruments or CLLD (community-led local development) (Art. 120, CPR)....
- ...or where MS dedicates priority axis to social innovation or transnational cooperation or combination (Art. 11, ESF regulation)
- **and crisis exceptions: extra 10% until 30.6.2016 (Art. 24, CPR)**
- state aids rules are co-finance limits for company support

## State aid ceilings, 2014-2020

	Large Enterprises	Medium Enterprises	Small Enterprises
<b>107(3)(a) ≤ 45% GDP</b>	<b>50%</b>	<b>+ 10%</b>	<b>+ 20%</b>
<b>107(3)(a) 45-60% GDP</b>	<b>35%</b>	<b>+ 10%</b>	<b>+ 20%</b>
<b>107(3)(a) 60-75% GDP</b>	<b>25%</b>	<b>+ 10%</b>	<b>+ 20%</b>
<b>Outermost, GDP &gt; 75% GDP &lt; 75%</b>	<b>+ 10% + 20%</b>	<b>+ 10%</b>	<b>+ 20%</b>
<b>107(3)(a)⇒(c) transition &amp; 107(3)(c) bordering (a)</b>	<b>Below +</b>	<b>+ 10%</b>	<b>+ 20%</b>
<b>107(3)(c) sparsely populated</b>	<b>15%</b>	<b>+ 10%</b>	<b>+ 20%</b>
<b>107(3)(c) external borders</b>	<b>15%</b>	<b>+ 10%</b>	<b>+ 20%</b>
<b>107(3)(c) other econ. dev.</b>	<b>10%</b>	<b>+ 10%</b>	<b>+ 20%</b>



# finding the project finance?



- 85% EU? National 10%? finding just the last 5% locally?
- other co-financing of project?
- manage private sector involvement in the project?
- ***if you have no local finance, the project is probably not feasible nor sustainable...it is likely to fail***



# 7. Project development and ex-ante appraisal of projects



1. project development and design steps...
2. ...should reflect ex ante project appraisal criteria...
3. ...which should be included in the project application form / project selection criteria
4. applications should be assessed on those same appraisal criteria
5. Major Projects

# 8. Eligible expenditure



1. EU and Fund common rules
2. national rules
3. simplified cost options
4. revenue generating project?

# revenue generating projects – rules for 2014-2020



Article 61, CPR: ...generating net revenues after their completion (and potentially also during implementation) (CF/ERDF)

(See also Arts. 15 to 19 of Delegated Regulation (EU) No 480/2014)

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Article 65.8, CPR: ...generating net revenues during their implementation (ERDF/CF/ESF)

(But not where total eligible costs under €50,000)



## Remember also:

- *project selection rules must be followed*
- *state aid rules must be followed*
- *public procurement rules must be followed*
- *publicity rules must be followed*
- *the project must be operational*
- *documentation retention*



# 9. Applications and selection



1. calls for proposal and applications
2. project selection: **how does your project contribute to the objectives of the priority and results?**
3. good practice



- MA / IB will issue a time-specific **call for proposals**; or have ongoing proposal period
- *or may choose the procurement method...*
- **Result-based management**: call for proposal might ask for results - “bottom-up” ideas of how to achieve that
- the application form will contain the **criteria** upon which the project will be assessed
- an efficient programme secretariat will **assist** with aspects of the application - dialogue within the rules

# Project selection committees



1. The lead Ministry may dominate it
2. An agency of government (intermediate body) may dominate it
3. Representatives of regional authorities / counties

- *PARTNERSHIP /CODE OF CONDUCT:*

4. Representatives on behalf of horizontal themes
5. Other stakeholders



*PSC must use SELECTION CRITERIA; procedure transparent*





- applications should be acknowledged and registered
- **how long to select** / decide and respond?
- **transparent**, objective procedure?
- **automatic** qualification on basis of minimum criteria?
- first come, first served?
- selection of **limited** number of successful applications?



# *two procedures for submitting a major project, 2014-2020*



European  
Commission

- |    |   |
|----|---|
| 1. | Notify the Commission, with quality review undertaken by independent expert (IQR report)<br><br>(expert to be agreed with Commission) |
| 2. | Submission of Application Form to the Commission. Form, with appraisal/CBA, for approval by the Commission                            |



1. the grant letter and execution contract
2. the lead partner and responsibilities
3. management systems and tools
4. payment claims and progress reports

# the granting of subsidy: objectives and finance

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## Grant Letter and Execution Contract outline:

- project description & timetable
- **physical targets (outputs and contribution to specific objective & results)**
- budget, financial breakdown, co-financing rate and grant and grant ceiling
- monitoring & reporting obligations (€ & physical progress)
- control requirements – verifiable expenditure made
- follow EU laws on procurement etc.
- obligations on publicity activities (EU logo / flag etc.)
- file-keeping, records, preserve audit trail
- project must be operational at least 5 years after last payment following completion

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# *the granting of subsidy: the Grant Letter and execution contract*

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- Start with a good (mostly unilateral) contract, between the MA (IB) and the applicant

***This is a perfect place for MA's to put the pressure on the project applicants:***

***Add specific requirements...***





# *the beneficiary*

- project applicant is the lead beneficiary, and the beneficiary
- responsible for project completion
- responsible for claims and payments
- dealing with project partners
- contact with MA
- they are the « champion »



# ***11. Programme management & monitoring, control & audit***



1. Managing Authority (or IB) relationship to beneficiaries
2. Management tools; monitoring data
3. (Programme) Monitoring Committee
4. Management verifications and risk assessment
5. control and audit

# 12. Indicators and evaluation; programme closure; programme cycle



1. how are you measuring progress and success of projects (and programmes)? - monitoring indicators and evaluation – *who collects data, when, how?*
2. closing projects and programme closure
3. evaluation lessons → new programmes and projects